Introduction to the Welfare State

Models, Typologies, Theories

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Three models of social policy (Titmuss)



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The Industrial Achievement-Performance Model



Motto: social policy should be good for the economy (and family)

Three models of social policy (Titmuss)

The Institutional Redistributive Model



Three main components of a welfare regime

- The welfare mix, the articulation of the state, households, and the market, to provide protection of living standards against social risks (family-statemarket nexus)
- The welfare outcomes (measure the actual insulation of people's welfare from social risks, with <u>decommodification</u> and defamilialism providing the key measures)
- **Stratification effects** describe the distributional effects of the welfare mix and welfare outcomes

Powell and Barrientos about Esping-Andersen's new ideas (1999)

Welfare mix



Esping-Andersen's typology of the welfare capitalism

	Liberal	Social-democratic	Conservative
Role of:			
Family	Marginal	Marginal	Central
Market	Central	Marginal	Marginal
State	Marginal	Central	Subsidiary
Welfare state			
Dominant mode	Individual	Universal	Kinship
of solidarity			Corporatism
			Etatism
Dominant locus	Market	State	Family
of solidarity			
Degree of	Minimal	Maximum	High (for breadwinner)
de-commodification			
Dominant mode of social			
risks management			
Welfare state	Residual	Universal	Social insurance
Labour market	Little	Moderate	Strong
regulation			
Degree of de-	High (non-	High	Minimal (familialist)
familialization	familialist)	(non-familialist)	
		~ 1	
Examples	USA	Sweden	Germany, Italy

Construction of de-commodification index

Measures of the degree to which social rights 'permit people to make their living standards independent of pure market forces'

Pensions	Unemployment	Sickness
(1) Minimum pension benefits for a standard production worker earning average wages.	(1) Pre-taxation benefit replacement rates for a standard worker during the first 26 weeks of unemployment.	(1) Pre-taxation benefit replacement rates for a standard worker during the first 26 weeks of sickness.
(2) Standard pension benefits for a normal worker.	(2) Number of weeks employment prior to qualification for benefit.	(2) Number of weeks employment prior to qualification for benefit.
(3) Contribution period required for a minimum pension.*	(3) Number of waiting days before benefits are paid.	(3) Number of waiting days before benefits are paid.
(4) Individual's share of pension financing.	(4) Usual number of weeks in which benefit can be maintained.	(4) Number of weeks in which benefit can be maintained.
(5) Percentage of the (relevant) population covered by the program.	(5) Percentage of the (relevant) population covered by the program.	(5) Percentage of the (relevant) population covered by the program.

C. Bambra, Weathering the Storm? Convergence, Divergence and the Robustness of the "Worlds of Welfare", p. 12

Measurement of defamilisation

	Relative female economic activity rate for persons aged 15-64ª 2003	Maternity leave compensation for duration covered (per cent of normal wages) 2004	Compensated maternity leave duration (number of weeks) 2004	Average female wage (per cent of male average wage) ^h 2003
Australia	15	0	0	89 i
Austria	17i	100	16	60 ^k
Belgium	16	75 ^b	15	81
Canada	12i	55°	18	i i
Denmark	9	90d	18	87 i
Finland	6	70	21	83 i
France	14	1004	16	78 i
Germany	16	100	14	74
Greece	23i	100	17	82m
Ireland	211	70	18	69
Italy	25	80	22	i
Japan	26	60	14	60
Netherlands	17	100	16	78 ⁿ
New Zealand	15	100 ^d	14	80
Norway	8	100e	52	88
Portugal	15	100	17	64
Spain	24	100	16	i i
Sweden	4	80 ^f	69	91
Switzerland	18	80	14	69
UK	16	509	26	79
USA	14	0	0	i

a Calculated as the difference between the female and male labour participation rate. For example, if the male participation rate was 78.9 per cent and the female participation rate was 76.4 per cent, then the relative female labour participation rate would be (-)2.5 per cent.

Improved method, C. Bambra, *Defamilisation and welfare state regimes: a cluster analysis*, p. 329

Other typologies of the welfare state / social policy models / regimes

Titmuss	Residual Welfare Model	Industrial Achievement-	Institutional Redistributive
(Titmuss,	a) Market and family provision	Performance	a) Major integrated institutions of
1974)	b) Social welfare institutions as last resort	a) Significant role for social welfare institutions	society, providing universalist services on needs basis
	c) Temporary assistance	b) Social need-merit, work performance and productivity	c) Social equality and redistribution
Furniss and	Positive State	Social security State	Social Welfare State
Tilton (Furniss and	a) Government-business collaboration for economic	a) Government-business collaboration for growth	a) Full employment, govt-union cooperation
Tilton, 1977)	growth	b) Full employment-public	b) Solidaristic wage policy
	 b) Social insurance on actuarial principles 	employment as last resort c) Guaranteed minimum as a right	c) Social policy aims-equality, redistribution of income
	c) Ensures work discipline	e) Guaranteea minimun as a right	redistribution of meonie
Mishra	Residual		Institutional
(Mishra, 1981)	a) Minimal state responsibilityb) Limited range, mainly means- tested services, low benefits,		 a) Extensive range of services, to majority of population, citizenship basis
	covering a minority of the population		b) Acceptance of State responsibility for meeting needs
	c) Low % of GDP spent on		c) Medium level of benefits
	services		d) Medium % of GDP spent on services
	d) Coercive orientation of service-clients low status		e) Secondary role for non-
	e) Primary role for non-statutory agencies in welfare		statutory agencies in welfare

Other typologies of the welfare state / social policy models / regimes

Castles and	Liberal	Conservative	Non-Right Hegemony	Radical
Mitchell (Castles and Mitchell, 1991)	 a) Low benefits and benefit equality b) Political dominance of right c) Low trade union density d) Ireland, Japan, Switzerland, USA, 	 a) High social expenditure and low benefit equality b) Low trade union density c) Germany, Italy, Netherlands, France, Austria 	 a) High benefit levels and high equality b) High trade union density c) Political dominance by left parties d) Belgium, Denmark, Norway, Sweden 	 a) Low benefit levels - high degree of equality b) High trade union density c) Political dominance by parties of the right d) Australia, NZ, UK, Canada, and Finland.
Leibfried	Anglo-Saxon	Bismark Countries	Scandinavian	Latin Rim
(2000)	 a) Residual welfare b) Welfare as last resort c) Welfare as work enforcing mechanism 	 a) Subsidised exit from labour market b) Economic development priority c) Substitutes right to social security for right to work 	 a) Right to work b) Universalism c) State is employer of first resort d) Subsidised entry to exit from labour market 	a) Rudimentary welfare stateb) Focus-entry to labour market, residualismc) Welfare associated with religion
Huber and Stephens (Huber and Stephens, 2001)	Liberal a) Partial program coverage b) Income or needs testing c) Moderate to low replacement rates d) Few public services e) Passive family and labour market policy	Christian Democratic a) Fragmentation of entitlements-mainly employment-based b) Emphasis on transfers c) Moderate/ high replacement rates d) Private or third sector delivery f) Passive LMP	Social Democratic a) Universalistic b) Comprehensive c) Citizenship based d) High income replacement rates e) High levels of publicly delivered services f) Gender equality g) Active LMP	 Wage Earner a) Partial program coverage b) Income testing but with high income limits c) Moderate to low replacement rates d) Few publicly delivered services e) Passive LMP

Varieties of capitalism and welfare state regimes



Theories and explanations of the welfare state

Theses on the Welfare State

- The welfare state emerges as part of the 'logic of industrialisation'.
- The welfare state develops in response to the needs of advanced capitalism.
- The welfare state is a product of modernisation of societies.
- The welfare state is shaped by struggles over politics and social class.
- Welfare states are shaped by the social organisation of production.
- The welfare state is determined by the structure and interests of the state or polity.

Impact of industrialization on social welfare (Wilensky)

INDUSTRIALIZATION (Extensive and increasing use of high-energy technology)

CHANGING SOCIAL ORDER Large-scale organization

and the factory system More specialization (with more emphasis on

Labor protest

achievement)

Increase in size of income and maybe more equal distribution

New and enlarged middle class

More social and residential mobility

Accent on immediate (nuclear) family

Urbanism

N CONTEXT OF AMERICAN CULTURE

Vespecially those values shaping economic action—e.g., individualism, private property, the free market, and minimum government

*Specific links between major variables are spelled out in text. Arrows indicate roughly hypotheses about the direction and amount of influence. THE SOCIAL PROBLEMS OF

New problems: unemployment old age leisure time city planning

Organized public attention to old problems (whether they involve larger or smaller portions of population):

> family breakup delinquency, crime mental illness poverty accidents physical illness

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CHARACTERISTIC MODES OF

Professionalized service occupations

bureaucratic structure of organizations Centralized control in both public and private spheres

CHARACTERISTIC SURPLY OF WELFARE SERVICES

Social insurance—e.g., unemployment insurance, employment services, workmen's compensation, pensions, etc.

Health and medical services Family adjustment services

Correctional services

etc.

dispensed through



CHARACTERISTIC STRUCTURE

Specialized, bureaucratic agencies, professionally staffed—e.g., Department of Health, Education and Welfare, Council of Social Agencies, Family Service Association, etc.

H. L. Wilensky, Ch. N. Lebeaux, Industrial Society and Social Welfare, 1958, 1965

Impact of economic growth and its correlates (Wilensky 2)



Industrial conflict and its impact on distributive policy



W. Korpi, *Democratic Class Struggle*, p. 169

Power resources theory



W. Korpi, *Democratic Class Struggle*, p. 169

Power resources theory cont.



Stein Rokkan and T. H. Marshall



Institutionalism



Neomarxist theory of the fiscal crisis of the late capitalism



Keynesian National Welfare State

Keynesian Full employment Demand management Infrastructure to support mass production and consumption

> National Relative primacy of national scale Economic and social policy-making with local as well as central delivery

Welfare Collective bargaining State help to generalize norms of mass consumption Expansion of welfare rights

State

Market and state form a 'mixed economy' State is expected to compensate for market failures

Schumpeterian Postnational Workfare Regime

Schumpeterian

Focuses on innovation, competitiveness in open economies, Supply side to promote Knowledge based economies

Postnational Relativization of scales, Competition to establish a new primary scale, but continued role of national states

Workfare

Subordinates social policy to an expanded notion of economic policy, downward pressure on the 'social wage', Attack on welfare rights

Regime

Increased role of self-organizing governance to correct both for market and state failures

Fordism and Postfordism





Impact of globalization



	Keynesian paradigm	Neoliberal paradigm	Social investment perspective
Diagnosis on unemployment	Unemployment and slow growth due to insufficient demand	Unemployment and inflation due to constrained supply because of labour market rigidities (excessively high labour costs, too much labour regulation, social benefits acting as work disincentives)	Unemployment linked to lack of adequate skills to fill today's jobs and to create the jobs of tomorrow.
Social policy and the economy	Positive economic role of social policy: development of social insurances to prop up demand and stimulate growth	social expenditure: the welfare state	Positive economic role of new forms of social policy: social policies that invest in human capital to increase employability and employment levels; to support labour market fluidity (flex-security); to prepare for the 'knowledge-based' economy Social policy as a precondition for economic growth and job creation
Key values and principles	 Social equality Jobs for all (men) Decommodification 	 Individual responsibility Any jobs Activation 	 Social inclusion Quality jobs Capabilities approach: Equality of opportunity; 'Prepare rather than repair'
Key norms for public action	Big stateCentral economic planningWelfare state development	Lean stateDeregulationDismantling of the welfare state	Empowering stateInvestmentRecasting of the welfare state
Key instruments	 Policies to support demand Development of social insurance schemes for income maintenance Development of the public sector Unemployment compensation 	 Monetarist economic policies to fight inflation Deregulation of the labour market Privatisation of social and health services, development of capitalisation to finance pension schemes Activation and workfare 	 Human capital investment policies to increase competitiveness and job creation Development of social services and policies to support the labour market: early childhood education and care; higher education and life-long training; active labour market policies; policies to support women's employment Flex-security