

## *EU 2020 Strategy in Poland*

Three processes with different  
institutional structures and  
mixed results

Ryszard Szarfenberg  
EAPN POLAND



# What Progress on Poverty and Participation?

## EAPN WORKSHOP ON EU 2020 STRATEGY – 30/09/2013



### National Reform Programme – The Past

NRP	Main characteristics
NRP 2011	<ul style="list-style-type: none"> <li>• Consultation without any institutional structure</li> <li>• Joint statement signed by 7 ngos (incl. EAPN PL)</li> <li>• No response and no effect at all</li> </ul>
NRP 2012/2013	<ul style="list-style-type: none"> <li>• Institutional structure was established - Interministerial Group for Strategy Europe 2020 with partners and ngos representation (incl. EAPN PL)</li> <li>• Two ngos submitted detailed proposals and amendments</li> <li>• No response and no effect at all</li> </ul>
NRP 2013/2014	<ul style="list-style-type: none"> <li>• Two ngos submitted detailed amendments</li> <li>• Some were accepted, but majority was rejected</li> <li>• First time we got official response with reasons why our proposals were not included</li> <li>• Still very little impact on content</li> </ul>



# What Progress on Poverty and Participation?

## EAPN WORKSHOP ON EU 2020 STRATEGY – 30/09/2013



### *National Reform Programme – The Present*

- One of the ngo members of Interministerial Group sent an official letter with one question on the role of social and economic partners in that group – only consultative or participative?
- In response coordinating ministry answered that Group works in two phases: 1) participatory, 2) consultative
- Coordinating ministry proposed new procedure in participatory phase – partners first propose themes and recommendations for NRP and ministries respond to partners' input
- Partners accepted that and proposed six themes and recommendations to three of them (more on the way)



# What Progress on Poverty and Participation?

## EAPN WORKSHOP ON EU 2020 STRATEGY – 30/09/2013



### *National Reform Programme – Summary*

- From being outside of the process => being inside it as a one of the partners in Interministerial Group
- From being totally ignored => being heard and recognized as deserving official response and having active role in the process
- From having no effect on the content at all => having some effect on the content
- From having no influence on the process => having some impact on the process
- The future is uncertain: 1) risk of not achieving consensus between partners; 2) risk of not enough expertise for specific and realistic recommendations



## National Antipoverty Programme – The Role of Ex-Ante Condition

- Adoption of national antipoverty strategic framework is a ex-ante condition for ESF in new budgetary period
- EAPN PL in its amendments to NRP 2012/2013 proposed preparation of National Antipoverty Programme as a new task
- That task was not included until the next update (April 2013) but the process started from January 2013
- There were no institutional structure at all, informal coordinator only (EAPN PL member)
- After designing structure of the document (goals and priorities) several ministries and ngos sent their input
- Working version was presented for official consultation



# What Progress on Poverty and Participation?

## EAPN WORKSHOP ON EU 2020 STRATEGY – 30/09/2013



## *Social Inclusion and Antipoverty Goal in the next ESF Period*

- Government set up Interministerial Group (without partners and ngos as a members) for coordinating work in the process of designing Partnership Agreement and Operational Programs
- Federation of Polish Ngos with several other federations and ngos (incl. EAPN PL) established Permanent Conference with a goal of improving ngos position in the next EU budgetary period (started in 2012 with document consisting 12 demands)
- For each OP Interministerial Group established working groups with a ngos as members
- We were member of the working group responsible for OP with a social inclusion and antipoverty goal



# What Progress on Poverty and Participation?

## EAPN WORKSHOP ON EU 2020 STRATEGY – 30/09/2013



## What Progress on Participation?

- National Reform Program – testing new institutional structure for participation, some successes but very limited results so far
- National Antipoverty Programme – process without institutional structure, informal coordination by EAPN PL member, very extensive participation, huge impact on content but unclear future after open consultation
- New Operational Programme with antipoverty goal – institutional structure designed for participation (working groups) and strong ngos mobilization (Permanent Conference), some promising results so far
- Participation of social ngos visible, but participation of people experiencing poverty and social exclusion very limited and only indirect (by some EAPN PL members)



# What Progress on Poverty and Participation?

## EAPN WORKSHOP ON EU 2020 STRATEGY – 30/09/2013

### What Progress on Poverty?

